

Board of Education Budget Hearing Meeting

Monday, September 20, 2021 8:00 AM

Shelby-Rising City School Library, 650 N. Walnut, Shelby, NE 68662-0218

Kasey Hopwood: Absent
Jeff Kuhnel: Present
Geoffrey Ruth: Absent
Jackie Sliva: Present
Heath Vrbka: Present
Chris Whitmore: Present

Motion by Jackie Sliva with a second by Jeff Kuhnel to excuse Kasey Hopwood and Geoffrey Ruth.

1. Call to Order

2. Announce Open Meeting Act Posting and Location

3. Recognition of Visitors

4. Approval of Agenda

5. Conduct Hearing on the 2021-2022 Budgets of Expenses (This hearing covers the General Fund, Depreciation Fund, Activities Fund, School Nutrition Fund, School Bond Fund, and Building Fund)

6. Adjournment

Action(s):

Motion to adjourn Passed with a motion by Jeff Kuhnel and a second by Chris Whitmore.

Voting Detail:

Kasey Hopwood: Absent

Jeff Kuhnel: Yea

Geoffrey Ruth: Absent

Jackie Sliva: Yea

Heath Vrbka: Yea

Chris Whitmore: Yea

Voting Summary: Yea: 4, Nay: 0, Absent: 2

Board Secretary

NOTICE OF BUDGET HEARING AND BUDGET SUMMARY

Shelby-Rising City Public Schools (72-0032) in Polk County, Nebraska

PUBLIC NOTICE is hereby given, in compliance with the provisions of State Statute Sections 13-501 to 13-513, that the governing body will meet on the 20 day of September, 2021 at 8 o'clock, A.M., at Room 402 (S-RC High School) for the purpose of hearing support, opposition, criticism, suggestions or observations of taxpayers relating to the following proposed budget and to consider amendments relative thereto. The budget detail is available at the office of the Clerk/Secretary during regular business hours. For more information on statewide receipts and expenditures, and to compare cost per pupil and performance to other school districts, go to: <https://nep.education.ne.gov>

FUNDS	Actual Disbursements & Transfers	Actual/Estimated Disbursements & Transfers	Budgeted Disbursements & Transfers	Necessary Cash Reserve (4)	Total Available Resources Before Property Taxes (5)	Total Personal and Real Property Tax Requirement (7)
	2019-2020 (1)	2020-2021 (2)	2021-2022 (3)			
General	\$ 6,353,960.00	\$ 6,524,000.00	\$ 8,217,228.00	\$ 1,599,280.00	\$ 4,722,698.00	\$ 5,145,263.00
Depreciation	\$ 81,001.00	\$ 50,000.00	\$ 546,053.00		\$ 546,053.00	
Employee Benefit	\$ 46,554.00	\$ 50,000.00	\$ 65,000.00	\$ -	\$ 65,000.00	
Contingency	\$ -	\$ -	\$ -		\$ -	
Activities	\$ 139,326.00	\$ 190,000.00	\$ 306,624.00	\$ -	\$ 306,624.00	
School Nutrition	\$ 178,400.00	\$ 187,000.00	\$ 309,162.00	\$ -	\$ 309,162.00	
Bond	\$ 981,777.00	\$ 800,000.00	\$ 1,604,497.00	\$ -	\$ 704,497.00	\$ 909,091.00
Special Building	\$ 157,070.00	\$ 160,000.00	\$ 170,905.00		\$ 94,935.00	\$ 76,737.00
Qualified Capital Purpose Undertaking	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Cooperative	\$ -	\$ -	\$ -	\$ -	\$ -	
Student Fee	\$ -	\$ -	\$ -	\$ -	\$ -	
	\$ -	\$ -	\$ -	\$ -	\$ -	
TOTALS	\$ 7,938,088.00	\$ 7,961,000.00	\$ 11,219,469.00	\$ 1,599,280.00	\$ 6,748,969.00	\$ 6,131,091.00

Breakdown of Property Tax	Bond Purposes	Non-Bond Purposes	Total
	\$ 909,091.00	\$ 5,222,000.00	\$ 6,131,091.00



Shelby-Rising City Schools 2021-2022 Budget Hearing



September 14, 2021
Board and Public Information

Prepared by Tucker Tejkl, Supt.

September 2021



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Executive Summary

This document is to assist the School Board and Stakeholders in assessing the financial condition and needs of the Shelby-Rising City School District.



The District utilizes the following funds and an explanation of each is included:

GENERAL FUND – Is the account used for the annual operations of the school district. This fund receives revenue from property tax (levy), various county taxes, state reimbursements, net-option funding, and federal program support. The expenditure limit for this account is called budget authority and set through the TEEOSA formula established by the Nebraska Legislature and managed by the Nebraska Department of Education. The General Fund has a levy limit of \$1.05.

SPECIAL BUILDING FUND – is the account used for new construction or building improvements. This account generates revenue from property tax (separate levy) and/or bond funds. Expenditures should not include unplanned repairs; it is designed for specific improvement projects. The Building Fund has a levy limit of \$0.14.

DEPRECIATION FUND – is the account established in order to facilitate the eventual purchase of costly capital outlay by reserving such monies by transferring unused funds from the General Fund. The purpose of this fund is to spread replacement costs (by accumulation of funds over time) in order to avoid a disproportionate tax effort in a single year to meet such an expense. Typical expenditures include buses, vans, technology, track/field surfacing, HVAC equipment, and IT equipment.

BOND FUND – is the account that is used to accumulate property tax funds that are levied in order to pay back general obligations bonds that are taken out by the school district to make improvements to a building(s) or certain infrastructure needs. There is no limit on the amount that can be levied, as long as it does not substantially exceed the annual bond obligation payments.

SCHOOL NUTRITION FUND – This was formerly called the Lunch Fund. The fund is designed to take receipts and make payments for the operation of the school nutrition program. Any deficit that would occur becomes the responsibility of the General Fund.

ACTIVITIES FUND – is required to account for the fiscal operations of student organizations, inter-school athletics, and other self-supporting or partially self-supporting school activities. This account does not count toward the annual expenditure limits established in the Budget Authority.



EMPLOYEE BENEFIT FUND – An employee benefit fund may be established in order to specifically reserve General Fund money for the benefit of school district employees. This is typically used to manage a 125 plan, unemployment compensation, early retirement, or HSA contributions.

CONTINGENCY FUND – A contingency fund is authorized by statute and may be used to fund uninsured losses and legal fees incurred by the district for the defense against public losses. This fund may not exceed 5% of the total budgeted general fund expenditures.

QUALIFIED CAPITAL PURPOSE UNDERTAKING FUND (QCPUF) – This fund may be established for the removal of environmental hazards and the reduction or elimination of accessibility barriers to schools. The tax levy for and duration of this fund is restricted to \$0.03 over five years.

COOPERATIVE FUND – The Cooperative Fund may be used by the school district acting as the fiscal agent for any cooperative activity between two or more political subdivisions. All school districts, including the school district acting as fiscal agent, shall show the payment for services to the cooperative in their General Fund.

STUDENT FEES FUND – as authorized by statute, is a separate fund not supported by tax revenue. Includes all moneys collected from students pursuant to the Public Elementary and Secondary Student Fee Authorization Act. Included are the fees for Extracurricular Activities, Postsecondary Education, and Summer/Night School.

Tax Valuation of District

When taxing, the District uses the certified valuations of all property established by the Assessors Office(s) in both Polk County and Butler County. Shelby-Rising City Schools does not have influence or input on the decisions regarding property valuation. The tax asking for each fund is determined by the valuation multiplied by the levy, with \$0.01 of levy accounting for \$10 per \$100,000 of property valuation.

Consolidated District Valuation History

Year	Butler County	Change	Polk County	Change	Total Valuation	Change
11-12	\$173,143,924		\$236,543,539		\$409,687,463	
12-13	\$190,671,982	10.12%	\$263,580,881	11.43%	\$454,252,863	10.88%
13-14	\$227,587,958	19.36%	\$316,255,272	19.98%	\$543,843,230	19.72%
14-15	\$255,188,613	12.13%	\$375,838,839	18.84%	\$631,027,452	16.03%
15-16	\$279,799,429	9.64%	\$446,078,466	18.69%	\$725,877,895	15.03%
16-17	\$316,414,611	13.09%	\$467,830,337	4.88%	\$784,244,948	8.04%
17-18	\$322,293,389	1.86%	\$472,627,166	1.03%	\$794,920,555	1.36%
18-19	\$323,863,507	0.49%	\$454,727,685	-3.79%	\$778,591,192	-2.05%
19-20	\$326,318,640	0.76%	\$432,632,222	-4.86%	\$758,950,862	-2.52%
20-21	\$324,000,064	-0.71	\$435,269,438	0.61	\$759,269,502	0.04
21-22	\$ 329,602,950	1.73%	\$ 437,742,215	0.57%	\$ 767,345,165.00	1.06%



District Revenue

Shelby-Rising City Schools has not received state equalization aid from the State of Nebraska since the merger. For the first two years, incentive aid is given to assist districts in managing the reduction of staff after the merger. State Aid for the purposes of this chart includes revenue received for teacher allocation aid, state income tax, and net-option funding.

A historical chart for State Aid Revenue

Year	State Aid	% Change
11-12	\$376,580.50	
12-13	\$241,903.85	-35.76%
13-14	\$328,699.94	35.88%
14-15	\$113,624.81	-65.43%
15-16	\$275,653.52	142.60%
16-17	\$396,850.00	43.97%
17-18	\$439,956.00	10.86%
18-19	\$305,206.00	-30.63%
19-20	\$509,393.00	66.90%
20-21	\$645,898.00	21.20%
21-22	\$538,884.00	-16.6%

Additional revenue for the General Fund comes in the form of State or Federal Program Grants (qualifications and limitations apply), county taxes, and local property tax. All other funds receive their revenue from direct property tax or general fund transfers. The exception is our building fund, which received revenue from the Bond Issue passed in 2015.

A historical chart for Property Tax Asking to support the General Fund

Year	GF Levy	GF Tax Asking	% Change
11-12	\$1.00	\$4,196,130.14	
12-13	\$1.00	\$4,542,528.63	8.26%
13-14	\$0.894	\$4,861,958.48	7.03%
14-15	\$0.605	\$3,822,341.52	-21.38%
15-16	\$0.600	\$4,355,267.37	13.94%
16-17	\$0.600	\$4,705,469.69	8.04%
17-18	\$0.644	\$5,119,288.37	8.79%
18-19	\$0.685	\$5,333,349.67	4.18%
19-20	\$0.699	\$5,305,066.53	-0.53%
20-21	\$0.679	\$5,163,032.61	-2.7%
21-22	\$0.671	\$5,145,263.00	-0.003%



Factors that impact Tax Asking include State Aid, State/Federal Program Grants, and SPED Reimbursements. The tax asking is the difference between that total and the total anticipated expenditures from the General Fund. In 2013-2014 the district had a Cash Reserve that was calculated into the formula for necessary revenue. The District attempts to carry enough Cash Reserve to operate for three months to offset the delayed timeline for receipts from Property Tax and the State of Nebraska.

General Fund

The General Fund cash balance on August 31, 2021 was \$1,968,602 compared to \$1,745,681 at the end of the 2020 fiscal period. This is considered a required cash reserve and is not factored into the revenue for the 2021-2022 fiscal period.

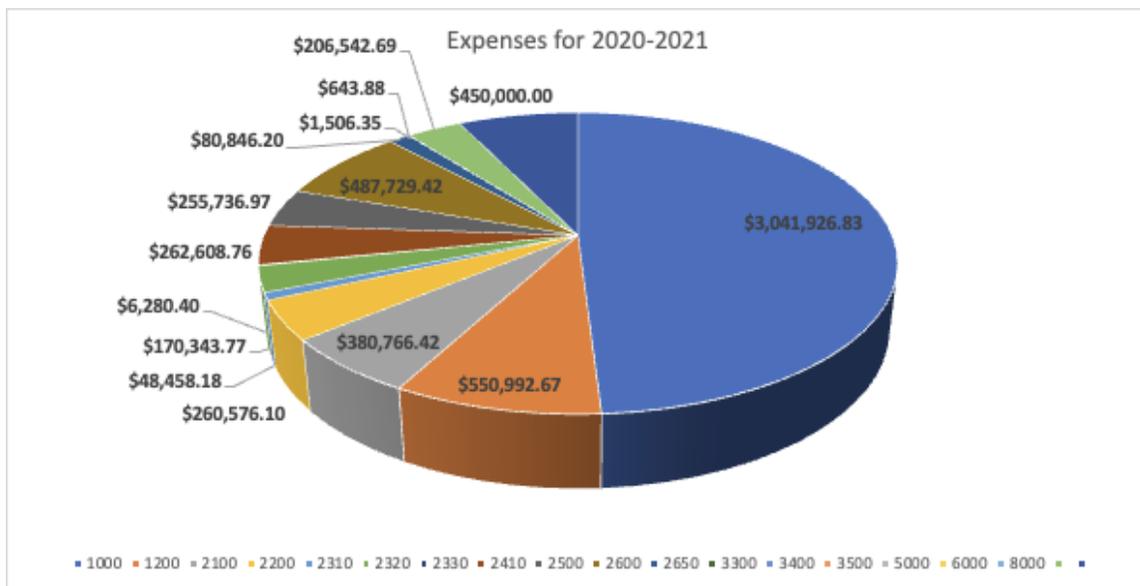
Below is a comparison of annual budgeted expenditures by year and actual expenditures and transfers by year. The percentage change will show the budget expenditure (planned and actual) increase or decrease by year.

Year	GF Planned Budget	% Change	GF Actual Expenditures	% Change
11-12	\$6,426,863.00		\$5,258,235.16	
12-13	\$5,863,612.00	-8.76%	\$5,715,864.43	+8.70%
13-14	\$5,706,379.88	-2.68%	\$5,524,244.39	-3.35%
14-15	\$5,797,247.90	+1.59%	\$5,509,323.39	-0.27%
15-16	\$5,729,655.00	-1.17%	\$5,690,555.06*	+3.29%
16-17	\$5,871,606.33	+2.47%	\$5,910,986.41**	+3.87%
17-18	\$6,105,502.00	+3.98%	\$6,303,281.37***	+6.64%
18-19	\$6,459,465.00	+5.80%	\$6,200,269.65	-1.63%
19-20	\$6,504,758.00	+0.70%	\$6,137,528.00	-1.1%
20-21	\$6,264,732.00	-3.7%	\$6,191,461.00	-0.1%
21-22	\$6,131,091.00	-0.2%		

* - Includes \$182,000 used for asbestos abatement not covered in 2015 bond issue.

** - Includes \$259,314 used for construction/renovation not covered in bond.

*** - Includes a \$200,000 expenditure for final construction billing.



Special Building Fund

The District will levy \$0.01 for the Special Building Fund for the 2021-2022 fiscal period. The current balance of the building fund is \$97,011.13 as of August 31, 2021. The fund is being used for the reasons listed below.

In prior years, tax asking for the Special Building Fund was used for land acquisition, land development, excavation/demolition, and large construction/repair projects. Below is a historical chart of tax asking by year for the Special Building Fund.

Special Building Fund

Year	Tax Asking	Levy
11-12	\$122,906.24	\$0.030
12-13	\$136,275.86	\$0.030
13-14	\$250,167.89	\$0.046
14-15	\$599,476.08	\$0.095
15-16	\$290,351.16	\$0.040
16-17	\$0	\$0.000
17-18	\$214,628.55	\$0.027
18-19	\$194,647.80	\$0.027
19-20	\$220,096.75	\$0.029
20-21	\$151,853.90	\$0.020
21-22	\$76,737.00	\$0.01

Depreciation Fund

The balance at the end of the 2020-2021 fiscal year was \$779,194.37, which includes a cash balance of \$429,194.37 and a certificate of deposit with Pinnacle Bank of \$172,000. Annually the increase in the account comes from the sale of surplus equipment that is depreciated out, interest, and General Fund transfers.

A \$350,000 transfer from the General Fund was made at the end of the 2020-2021 fiscal year. Expenditures are anticipated for the 2021-2022 fiscal period. The goal of the account balance is to address replacement of technology (staff computers in 2021), addressing our Junior High locker rooms and replacement of existing lighting fixtures (Changing to LED) throughout the building.

Bond Fund

The District passed a \$14.9 million bond issue in March of 2015. The first payment occurred in December of 2015 and will occur annually at the full amount starting with this fiscal period (2016-2017). One of the two bonds was reissued in 2020 with a considerable savings to the district which resulted in the reduction of the levy by nearly one cent.

The current balance of the Bond Fund (August 30, 2021) is \$730,679.35, with a tax receipt coming in September as part of the 2020-2021 fiscal period.

Bond Taxation by Year

2015-2016	\$0.109895	\$ 797,703.51	2019-2020	\$0.1335	\$1,013,199.00
2016-2017	\$0.162583	\$1,275,052.04	2020-2021	\$0.1251	\$ 949,845.15
2017-2018	\$0.128000	\$1,017,498.31	2021-2022	\$0.1185	\$ 909,091.00
2018-2019	\$0.1300	\$1,012,168.55			

School Nutrition Fund

The District’s Food Program received approximately \$80,000 in federal funds to reimburse free and reduced lunch qualified students. The program is self-sufficient with all expenditures including staffing, benefits, supplies, and equipment being paid from program receipts. Meal prices are set by formula from the Federal Program based on student meal participation. Meal prices remained stable for the 2021-22 school year as we were approved for another year of free meals for all of our families. The balance at the end of the 2020-2021 fiscal school year was \$54,156.18. Possible expenditures might include a serving station and improvement of the quality of food.



Activities Fund

Annually the District transfers funds from the General Fund to balance out expenses from school activities that do not generate revenue. At the end of the 2020-2021 school year the General Fund transferred \$100,000 to activities. Additional funds will be used to offset covid related attendance issues, addressing JH uniforms for our winter activities and the accounts that come up **red** each year. This year we had to make up for a deficit of \$26,000. The end of fiscal period balance, not including the transfer (August 31, 2020) for the Activity Fund was as follows:

Cash Balance	\$ 63,898.58
Transfer	\$ 100,000.00
Pinnacle Bank CD	\$ 38,000.00
Total	\$ 201,898.58

The Pinnacle Bank CD is to support the Activity Fund when revenue does not meet the needs and to offset non-revenue athletic and activity programs.

Employee Benefit Fund

The District uses this fund to manage the 125-plan for certificated employees. Funds are withheld from monthly paychecks and deposited here. The expenditures equal claims made by participating employees. The cash balance for the end of the 2020-2021 fiscal year is **\$16,336.21.**

Contingency Fund

Is not used by the District.

Qualified Capital Purpose Undertaking Fund (QCPUF)

Is not used by the District.

Cooperative Fund

Is not used by the District.

Student Fee Fund

Has a balance of **\$15,000** that is annually collected and distributed back into the Activities Fund if no expenditures are required.

Inter-Fund Loans

Currently the District does not have any inter-fund loans outstanding.



Total Levy of District Historical

The total levy is the combined tax asking for all above funds. For the 2020-2021 school year the total tax levy will be approximately \$0.8251 cents. This year's tax asking is less than the prior year for the third time since the consolidation in 2011.

Year	Valuation	Total Levy	Total Tax Asking	% Change
11-12	\$409,687,463	\$1.03	\$4,219,780.87	
12-13	\$454,252,863	\$1.03	\$4,678,804.49	+ 10.88%
13-14	\$543,843,230	\$0.95	\$5,166,510.69	+ 10.42%
14-15	\$631,027,452	\$0.700451	\$4,420,038.10	- 14.45%
15-16	\$725,877,895	\$0.749895	\$5,443,322.04	+ 23.15%
16-17	\$784,244,948	\$0.762583	\$5,980,518.65	+ 9.87%
17-18	\$794,920,555	\$0.799000	\$6,351,415.23	+ 6.20%
18-19	\$778,591,192	\$0.840000	\$6,540,166.01	+2.97%
19-20	\$758,950,862	\$0.861500	\$6,538,361.68	-0.03%
20-21	\$759,269,502	\$0.825100	\$6,264,731.66	-4.29%
21-22	\$767,345,165	\$0.799000	\$6,131,091.00	-0.02%

This upcoming year, the largest cost will be results from:

- The addition of instructional staff salaries and benefits (ELL, SPED 5-8, music teacher) by 282K.
 - These costs will continue to rise in future years to come as the new staff moves horizontally on the salary schedule along with the benefits from the superintendent.
- Increase in classified wages by 50k.
- Increase in extra duty by 12K
- Drop in state aid (option enrollment) by 107K

Reasons we can decrease our overall asking in levy:

- Cash reserve (cash flow in bank) was at 2.5 million at the end of the fiscal year compared to 1.7 million at the end of the 2019-2020 fiscal year.
 - 450K was transferred at the end of August 2021
- Under the .80 cent that was told to our public when this bond first initiated
- Have enough in depreciation to help for items that may go “wonky” throughout the year.



2021-2022	<i>Levy</i>	<i>Tax Asking</i>	<i>+/-</i>	<i>% Change</i>
GF	0.670528	\$ 5,145,263	\$ (17,768.42)	-0.333%
Bond	0.118472	\$ 909,091	\$ (40,754.15)	-4.026%
Building	0.010000	\$ 76,737	\$ (75,116.90)	-38.591%
Total	0.799000	\$ 6,131,088	\$ (133,644.13)	-2.043%